

Accotink Creek
Sediment TMDL Action Plan

PERMIT NUMBER VAR040064

Submitted to DEQ:

May 1st, 2021

# CITY OF FAIRFAX, VIRGINIA – ACCOTINK CREEK SEDIMENT TMDL ACTION PLAN

#### INTRODUCTION

The City of Fairfax has prepared this Accotink Creek Benthic (Sediment) TMDL Action Plan to address the Special Condition for approved local TMDLs (Part II.B) in the City's MS4 Permit. The City's approach for updates to this Action Plan is based on the requirements listed in the current MS4 General Permit and DEQ's Draft Local TMDL Action Plan Guidance Document released on November 21, 2016. Each of the sections in this Action Plan will address one or more of the required action plan content items as listed on pages 6-8 of DEQ's Draft Local TMDL Action Plan Guidance Document.

#### TMDL BACKGROUND INFORMATION

- 1. The name(s) of the Final TMDL report(s);
- 2. The pollutant(s) causing the impairment(s);
- 3. The WLA(s) assigned to the MS4 as aggregate or individual WLAs.
  [This section of the Action Plan directly addresses Part II.B.3.a-c of the MS4 Permit and DEQ Guidance Document Action Plan Content Items 1-3]

The City of Fairfax was assigned an aggregated Waste Load Allocation (WLA) under the approved TMDL report entitled *Volume II Sediment TMDLs for the Accotink Creek Watershed, Fairfax County, dated August 30, 2017.* The impaired segments of Accotink Creek (Segment ID: VAN-A15R-02) are the Upper Accotink Branch (A15R-04-BEN) and the Long Branch (A15R-05-BEN). The Upper Accotink Creek begins at the headwaters of Accotink Creek and continues downstream until the start of Lake Accotink. Long Branch begins at the confluence with an unnamed tributary to Long Branch, at the Route 651 (Guinea Road) bridge, and continues downstream until the confluence with Accotink Creek, just below Braddock Road.

The segments are listed as impaired on Virginia's Section 303(d) Total Maximum Daily Load Priority List and Report due to water quality violations of the general standard (listed as a benthic impairment). Analyses of physical, chemical, biological, and observational data indicated that sediment was the most probable cause of the benthic impairments in the stream segment. A TMDL was therefore developed for sediment to address the benthic impairments in Accotink Creek. The City of Fairfax (VAR040064) and the Virginia Department of Transportation (VDOT) Urban Area (VAR040064) MS4s were assigned an aggregated WLA in the Final TMDL report as follows:

- Upper Accotink Creek TMDL Sediment WLA = 634.0 Metric Tons/Year
- Long Branch TMDL Sediment WLA = 42.0 Metric Tons/Year

The City's MS4 Boundary, 6.35 square mile contributing drainage area to Accotink Creek, and the location of the impaired reach in comparison to the City limits is shown in Figure 1. The remainder of this Action Plan will focus on addressing the City's plan for complying with the aggregated WLA assigned to the City under this TMDL.

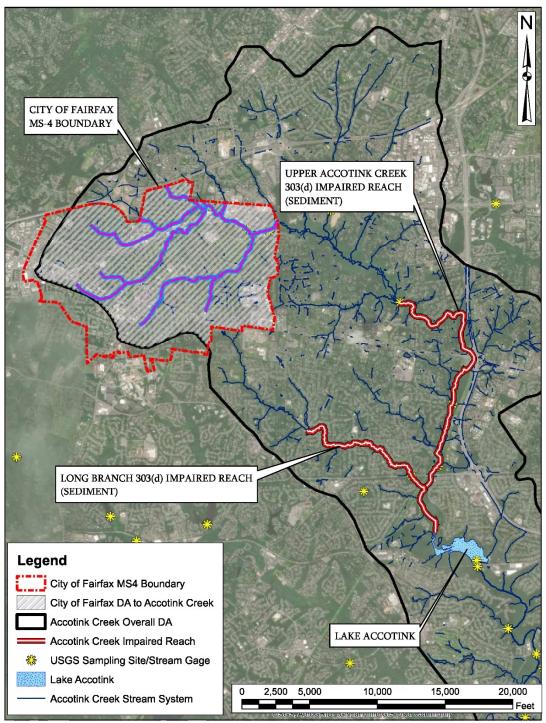


FIGURE 1: CITY OF FAIRFAX CONTRIBUTING DRAINAGE AREA (DA) TO ACCOTINK CREEK

#### SIGNIFICANT SOURCES OF POC(S)

4. Identification of significant sources of POC(s) from facilities of concern owned or operated by the MS4 operator that are not covered under a separate VPDES permit. A significant source of pollutant(s) from a facility of concern means a discharge where the expected pollutant loading is greater than the average pollutant loading for the land use identified in the TMDL.

[This section of the Action Plan directly addresses Part II.B.3.d of the MS4 Permit and DEQ Guidance Document Action Plan Content Item 4]

A Geographic Information System (GIS) based evaluation was performed to confirm all City-owned/operated properties in the Accotink Creek watershed. Utilizing the best available GIS shapefile data including parcel boundaries and current/historical activity descriptions, twenty-seven (27) City-owned/operated properties were identified in the Accotink Creek watershed. The results of the initial evaluation are documented in Table 1, and each property's respective location within the City is shown in Figure 2.

Table 1. City-owned/operated properties in the Accotink Creek Watershed.

CIC ID*	Nama	Facility Tyme	A 400 (A 0)
GIS ID*	Name	Facility Type	Area (Ac)
1	City of Fairfax - City Property Yard	City Yard	10.6
2	Ashby Pond Conservatory Site	Park	4.0
3	Cobbdale Park	Park	0.5
4	Country Club Hills Commons	Park	7.5
5	Dale Lestina Park	Park	7.8
6	Daniels Run Elementary School	School	13.7
7	Daniels Run Park	Park	48.0
8	Draper Drive Park	Park	16.0
9	Fairchester Woods Park	Park	1.0
10	Fairfax High School	School	47.0
11	Gateway Regional Park	Park	3.3
12	Green Acres Center	Park	10.0
13	Kitty Pozer Garden	Park	0.7
14	Kutner Park	Park	10.5
15	Old Town Square	Park	0.7
16	Pat Rodio Park	Park	4.0
17	Ranger Road Park	Park	10.0
18	Ratcliffe Park	Park	6.0
19	Rebel Run Property	Park	4.5
20	Sager Trail	Trail	N/A
21	Shiloh Street Park	Park	6.5
22	Sidney Lanier Middle School	School	18.5
23	Stafford East Park	Park	9.2
24	Stafford Drive Park	Park	24.0
25	Thaiss Memorial Park	Park	10.0
26	Van Dyck Park	Park	20.0
27	Willcoxon Park	Park	3.0
* See Figure 2 for corresponding GIS ID			

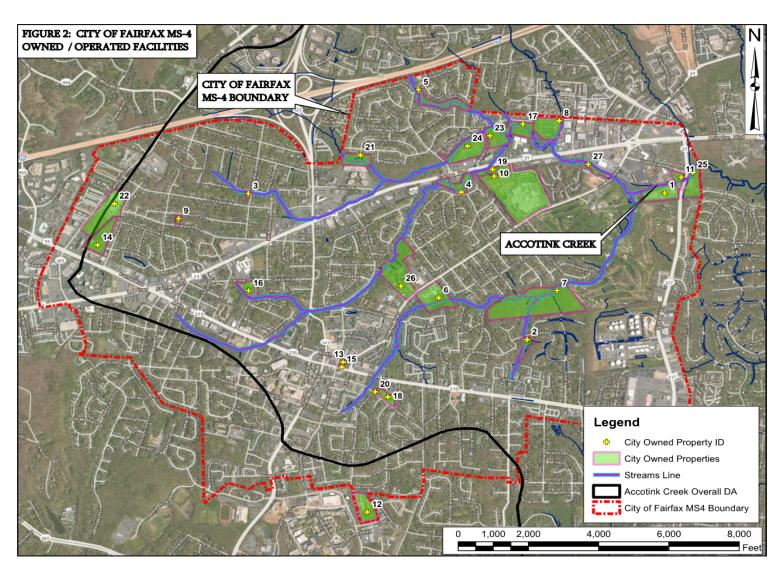


Figure 2. City-owned/operated properties in the Accotink Creek Watershed.

Once the City-owned/operated properties were identified, a desktop based Pollutant of Concern (POC) source evaluation was performed utilizing each parcel's land use type, acreage, presence or absence of MS4 outfall(s), current activity descriptions, and site proximity to Accotink Creek. Three (3) sites were selected due to their increased potential for higher sediment loading based off the characteristics listed above and the City's historical knowledge. The City's Property Yard, Ashby Pond Conservatory, and Stafford Drive Stream Segment were classified as having the potential for an expected pollutant loading greater than the average pollutant loading for the land use identified in the TMDL.

After the initial desktop analysis was completed, an on-site field reconnaissance was performed to review and assess the on-the-ground conditions of the three (3) sites. The site visit was conducted on February 25, 2021 to evaluate the potential for pollutant of concern (POC) generating activities, as well as assess the City's progress in implementing its approach to address TMDL sediment load allocation. The desktop analysis, coupled with the findings from the on-site field reconnaissance determined the Property Yard, Ashby Pond Conservatory, and the Stafford Drive Stream Segment continue to exhibit site features, operations, and pollutant related indicators that could categorize it as "having the potential for an expected pollutant loading greater than the average pollutant loading for the land use identified in the TMDL".

## Property Yard

The 10-acre Property Yard (Figure 3) houses the City's buses, fleet, maintenance, and refuse vehicles as well as various equipment and chemicals required to carry out the City's public works tasks. These tasks include beautification, stormwater infrastructure maintenance, road maintenance, and snow removal. The Property Yard has potential as a significant contributor of sediment loading due to the various aggregate stored on-site. The Property Yard is also comprised mostly of impervious concrete and asphalt surfaces. The site has a paved swale that runs along the southern and western portion of the site (Figure 4) and outfalls into Accotink Creek. The City recently installed curb and silt fence (Figure 5) to reduce the overland runoff from sediment. Because of these site features, the site has a higher propensity for an increased sediment loading.



Figure 3. Property Yard Site Limits



Figure 4. On-site swale (2020)



Figure 5. Curb and Silt Fence Installation (2020)

## The Ashby Pond Conservatory Site

The Ashby Pond Conservatory Site (Figure 6) features a large pond with a pedestrian walking trail around the pond's perimeter. The pond itself increases the site's potential to contribute above-average amounts of sediment loading due to active erosion and deposition within its receiving channels. The two (2) inflow channels have a documented record of erosion issues. Ashby Pond has also required dredging and active maintenance due to the amount of deposition it receives. The pond's designed sediment forebays have accumulated sediment (Figure 7) and are no longer effective in capturing the incoming sediment. At the north-eastern inflow to the pond, there is significant erosion (Figure 8) present causing the banks to actively erode into the outfall and deposit the sediment into the pond. Because of this site features, the site has a higher propensity for an increased sediment loading.

Ashby Pond has a weir control structure which outfalls directly to the Little River Hills tributary of Daniels Run, one of the larger tributaries of Accotink Creek. There is one (1) mapped regulated storm outfall located directly upstream from the pond.

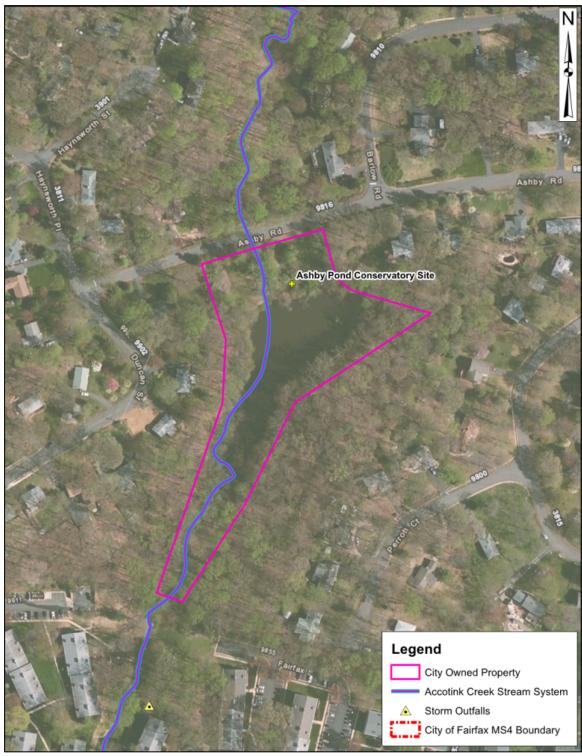


Figure 6. Ashby Pond Conservatory Site Limits



Figure 7. Ashby Pond Sedimentation and Existing Forebay Area



Figure 8. Erosion at the Ashby Pond inflow

## Stafford Drive Stream Segment

The Stafford Drive Stream Segment (Figure 9) features an approximately 2,300-foot-long stretch of the Accotink Creek within the Upper Accotink Creek watershed. The stream segment has a drainage area of 968 acres, which includes many City-owned/operated properties. There is an additional 285 acres that discharges into the stream through a triple 60" culvert in the lower portion of the segment (Figure 10). The stream segment shows severe signs of erosion (Figure 11) throughout the reach (Figure 12). As the stream segment is part of Accotink Creek, any sediment that erodes immediately enters the impaired waterways. Because of these site features, the site has a higher propensity for an increased sediment loading.



Figure 9. Stafford Drive Stream Segment



Figure 10. Triple 60" Culvert Inflow



Figure 11. Erosion On The Bank Of The Stream Segment



Figure 12. Erosion On The Bank Of The Stream Segment

# Action Plan elements to address significant sources of POC loadings from facilities of concern owned or operated by the MS4 operator

The following subsection outlines the City's proposed means and methods for addressing existing and future significant sources of POC loadings from the facility identified in the preceding section site analysis.

## The Ashby Pond Conservatory Site

To address the potential for significant sources of sediment loading from Ashby Pond, the City plans to implement the following means and methods:

- The City will rehabilitate the banks of the outfall through the use of the Recommendations for Crediting Outfall and Gully Stabilizations Projects in the Chesapeake Bay Watershed (Protocol 5). Note: The 50% design plans were completed on 8/11/2020.
- The City is evaluating the retrofit of Ashby Pond to restore its original design volume and provide adequately sized sediment forebays.

## City Property Yard

To address the potential for significant sources of sediment loading from the City Property Yard, the City plans to continue to implement the following means and methods:

- A feasibility study to retrofit the overall Property Yard and reduce the sediment runoff has been included in this permit cycle budget. The study will look to provide a comprehensive overview on how to best solve reduce the sediment from the site.
- Silt fence and asphalt curbing has been installed at the property yard as temporary measures to minimize the sites impact until a more comprehensive study can be completed and implemented.

## Stafford Drive Stream Segment

To address the potential for significant sources of sediment loading from the Stafford Drive Stream Segment, the City plans to implement the following:

- Conduct stream restoration of the reach through the use of Natural Channel Design Practices (NCD). Note: The 30% design plans were completed on 11/13/2020.
- Evaluate the potential to use Outfall Restoration (Protocol 5) to restore the inflow channels to the stream.

Section 8 of this Action Plan outlines the milestone dates for implementation of the means and methods to address the potential for significant sources of POC loadings from facilities of concern owned or operated by the City. Furthermore, the City plans to continue their current pollution prevention activities at all City properties, as well as incorporate additional pollution prevention activities to address Minimum Control Measure (MCM) 6 of their MS4 Program Plan.

#### **EXISTING OR NEW BEST MANAGEMENT PRACTICES**

5. Existing or new management practices, control techniques, and system design and engineering methods, that have been or will be implemented as part of the MS4 Program Plan that are applicable to reducing the pollutant identified in the WLA. [This section of the Action Plan directly addresses Part II.B.3.e. of the MS4 Permit and DEQ Guidance Document Action Plan Content Item 5]

Recognizing that sediment pollutant discharges from the City's MS4 need to be controlled to the maximum extent practicable in order to protect the water quality in Accotink Creek, City leaders and staff have incorporated several Best Management Practices (BMPs) into their MS4 Program Plan (revised in 2019), and their subsequent Annual Report(s), that specifically target sediment and focus on source control. The following is a list of forty one (41) BMPs that meet the Minimum Control Measures (MCMs) set forth in the City's MS4 Program Plan, and are further developed in their MS4 Annual Reports, that specifically address the reduction of sediment pollutant loads for

the City's MS4 (Note: BMPs with an asterisk in their identifier (i.e. 2.a.\*) are from the City's 2019 MS4 Program Plan):

- <u>BMP 1.1. Stream Monitoring</u> The City, in conjunction with George Mason University (GMU), will perform stream monitoring to assess stream water quality. The City will publish an annual report related to the findings.
- <u>BMP 1.2. Storm Drain Marker Program</u> The City will continue to use markers on existing storm drain inlets and place markers on new storm drain inlets. Marker reads "Drains to the Chesapeake Bay, No Dumping".
- <u>BMP 1.3. City of Fairfax Watershed Management Plan</u> The City will post their Watershed Management Plan, and any updates, to their website to allow public access to watershed management information.
- <u>BMP 1.5. Additional Public Education Material</u> The City will publish a quarterly newsletter to deliver stormwater program messages and distribute stormwater related information to citizens.
- <u>BMP 1.6. Additional Public Education Material</u> The City will continue to promote the "Only Rain Down the Storm Drain" initiative on their website to educate the public on the effects of stormwater conveyance and pollution.
- BMP 2.1 (2.a.\*) Develop and Implement Procedures for Public Involvement The City will continue to develop and implement procedures for the public to report potential illicit discharges, report potential stormwater pollution concerns, provide input on the MS4 program plan, and submit complaints. The steps and procedure for the public to report illicit discharges are available at: <a href="https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management/reporting-illicit-discharges">https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management/reporting-illicit-discharges</a>
- <u>BMP 2.3. Public Education utilizing the City's Stormwater Website</u> The City will
  routinely update its webpage to inform residents on activities regarding the City's
  Stormwater Program, environmental protection, watershed management, and proper
  waste disposal.
- <u>BMP 2.4. Public Outreach and Activities</u> The City will continue to participate in local public outreach activities including (1) The City Environmental Sustainability Committee; (2) The Accotink Creek Stream Cleanups and/or Watershed Cleanup Events; (3) The Fall Festival Event; and, (4) Continue to be a member of the Northern Virginia Clean Water Partners.
- BMP 3.1. Storm Sewer System Map The City will continue to update and revise their Storm Sewer Outfall Map, located on the City's website, as needed. The City utilizes a Capital Improvement Plan (CIP) that entails system updates and GIS based revisions. As of 2020, the City mapping has been updated and continues to be updated through an on-going process.
- <u>BMP 3.2. Storm sewer line and structure maintenance</u> The City will continue to maintain their storm sewers and associated structures in order to provide uninhibited flow through the City drainage system.
- <u>BMP 3.3. Illicit Discharge Detection and Elimination (IDDE)</u> The City will conduct dry weather system screening on their outfalls to identify potential illicit discharges. The

- City will utilize their storm sewer GIS layers to help track the total number of outfalls screened and screening results. The City will document any follow up actions.
- <u>BMP 3.4. Illicit Discharge Detection and Elimination Enforcement Procedure</u> The City
  will use its legal authority to issue summons and prosecute violators for negligence
  and/or failure to properly report spills.
- <u>BMP 3.5. Spill Reporting to DEQ and DCR</u> The City will ensure that the responsible party(s) reports spills that reach state waters to the Department of Environmental Quality Response Program (PREP).
- <u>BMP 3.6. Spill Investigation from small MS4 operated properties</u> The City will
  investigate spills and potential illicit discharges from small MS4 operated facilities, in
  order to determine the cause and enforce corrective action to prevent future
  occurrences.
- <u>BMP 3.7. Prevention of hazardous / illicit substances into the storm sewer system</u> The City will continue to provide residents a hazardous waste disposal facility to prevent hazardous/illicit materials from reaching the storm sewer system. The City encourages the public to utilize the facility at 4618 West Ox Road, Fairfax, VA 22030. The City also provides more information on their Household Hazardous Waste Disposal website: <a href="https://www.fairfaxva.gov/government/public-works/operations-division/refuse-recycling/household-hazardous-waste-disposal">https://www.fairfaxva.gov/government/public-works/operations-division/refuse-recycling/household-hazardous-waste-disposal</a>
- BMP 3.8. (3.a.\*) Provide Written Notification to Any Downstream Adjacent MS4 of Interconnections The City will provide written notification to downstream adjacent MS4s of any interconnections identified through the site plan review process.
- <u>BMP 4.1. City of Fairfax Erosion and Sediment Control</u> The City will provide site plan review and on-site Erosion and Sediment (E&S) Control inspections, as outlined in §4.17. of the Zoning Ordinance, Chapter 110. Article 4. Site Development Standards.
- <u>BMP 4.2. VSMP Permits</u> The City will continue to require construction site owners
  and operators to obtain a VSMP permit from the State for construction activities
  resulting in a land disturbance greater than one acre. The City will also continue to
  require an owner and/or operator to obtain a City specific VSMP Permit for
  construction activities greater than 2500 square feet, and less than one acre, satisfying
  Part II.B.5.a.(3) of the MS4 Permit.
- <u>BMP 4.3. E & SC Staff Training</u> The City will continue to require Inspectors, Plan Reviewers, and Program Administrators to obtain the appropriate certifications as required under the Virginia Stormwater Management Program, and Erosion and Sediment Control Law.
- <u>BMP 4.4 Land Disturbing Activity Reporting -</u> The City will track the number of land disturbing plans and acres disturbed and develop corresponding quarterly reports summarizing these activities.
- BMP 5.1. Public Facilities Manual The City will continue to provide information to
  developers through the Public Facilities Manual (PFM) regarding Stormwater and Best
  Management Practice (BMP) design requirements and the VA BMP Clearinghouse.
  The PFM will be updated as required to address changes in design standards. A copy
  of the current PFM and the BMP Clearinghouse, as of 2020, can be found here:
  - https://www.fairfaxva.gov/government/public-works/public-facilities-manual

- o https://swbmp.vwrrc.vt.edu
- <u>BMP 5.2 Stormwater Management Ordinance</u> The City will continue to follow and update their Stormwater Management Ordinance to meet the provisions set forth in the State Stormwater Requirements and Chesapeake Bay Program Requirements.
- BMP 5.3. Best Management Practice (BMP) and Stormwater Management (SWM)
   <u>Facility Maintenance</u> The City will continue to require all public and privately owned BMPs and SWM Facilities to be maintained to function as it was designed. The City will continue to require SWM maintenance plans to be provided on each approved site plan along with an executed stormwater maintenance agreement.
- <u>BMP 5.4. Stormwater management maintenance and inspection</u> The City will maintain a Post-Development Stormwater Management facility inspection program and will perform annual inspections on these facilities.
- <u>BMP 5.5 Stormwater Management (SWM) Facility and Best Management Practice</u> (<u>BMP) Tracking</u> The City will track all known permanent SWM and BMP facilities discharging into their regulated MS4 area. The City will track the following information: (1) Type of structural SWM Facility installed as defined in the VA Stormwater BMP Clearinghouse; (2) Geographic Location (HUC); (3) The impaired surface water that the SWM facility is discharging into; (4) The number of acres treated. As of 2020 the City has inventoried 41 publicly owned BMPs and 425 privately owned BMPs.
- BMP 5.6. Best Management Practice (BMP) and Stormwater Management (SWM)
   <u>Facility Enforcement Procedures</u> The City will provide BMPs and SWM facility
   owners with violation notices when their facilities are not functioning as designed. The
   City will take enforcement action if the items outlined in the violation notice are not
   addressed within the City's required time frame.
- <u>BMP 5.7. Stormwater Program Enhancements</u> The City will continue to enhance stormwater programs to reduce the impacts resulting from new and re-development projects. The City will continue to encourage the use of new and innovative stormwater strategies such as Low Impact Development (LID) and Environmental Site Design (ESD) through the site plan process
- <u>BMP 5.8. Stormwater Program Enhancements Employee Training</u> -The City will
  continue to provide Stormwater Management Facility inspection training for the City's
  inspection staff.
- <u>BMP 5.9. Stormwater Infrastructure Evaluation and Assessment</u> The City will
  continue to evaluate, collect data, and inspect storm pipe throughout the MS4 to
  ensure all infrastructure is functioning as designed.
- <u>BMP 5.11. (5.c.\*) Utilize Legal Authority for Enforcement</u> The City will utilize legal authority for the enforcement of maintenance responsibilities if neglected by the owner. Legal authority is obtained primarily through the long-term SWMF Maintenance Agreement, and enforcement is conducted according to §4.16 of the Zoning Ordinance, Chapter 110, Article 4 (Site Development Standards).
- <u>BMP 6.1. Leaf Collection</u> The City will continue to provide special curbside leaf collection services in November and December to prevent decaying leaves from getting into streams, causing blockages, and releasing nutrients.

- <u>BMP 6.2. Yard Waste Collection</u> The City will continue to provide regular yard waste collection services to collect yard waste before it can be transported by stormwater runoff to the City's streams.
- BMP 6.3. Pollution Prevention Information Posted on City website and flyers
   <u>distributed to City residents</u> The City will maintain a Refuse and Recycling website
   with the most recent version of the City's Solid Waste Management Plan. The website
   will also provide information to the public on proper solid waste disposal techniques
   and recycling practices.
- <u>BMP 6.6. Employee Education and Training on Pollution Prevention and Good Housekeeping</u> The City will continue their employee Pollution Prevention and Good Housekeeping procedures training programs
- <u>BMP 6.7. Stormwater Pollution Prevention Plans</u> The City will continue to maintain Stormwater Pollution Prevention Plans (SWPPP) for the City's Property Yard.
- <u>BMP 6.8. (6.e.\*) Annual Review of High Priority Facilities</u> The City will annually review high priority facilities that do not have a SWPPP and develop a SWPPP if necessary.
- <u>BMP 6.9. (6.f.\*) Review SWPPP After Unauthorized Discharges</u> The City will review the SWPPP after any unauthorized discharge, release, or spill and revise the SWPPP if necessary.
- <u>BMP 6.10. Implement Turf and Landscape Nutrient Management Plans</u> The City will
  maintain and implement Nutrient Management Plans (NMPs) on City owned lands
  where nutrients are applied to a contiguous area greater than one acre.
- BMP 6.11. Written Good Housekeeping and Pollution Prevention Protocols for Daily
   <u>Municipal Operations and Maintenance</u> -The City will develop written good
   housekeeping measures and pollution prevention standard operating procedures to be
   incorporated into daily operational activities.
- <u>BMP 6.12.(6.m.\*) Develop and Maintain Training Plan for Staff</u> -The City will continue to maintain and regularly update their MS4 training plan.
- Other BMPs Street Sweeping The City will continue its Street Sweeping Program.

More detailed descriptions for each BMP can be found in the City's MS4 Annual Reports which are available for download at <a href="https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management/municipal-separate-storm-sewer-system-ms4">https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management/municipal-separate-storm-sewer-system-ms4</a>. The City plans to continue implementation of these BMPs to address the sediment WLA listed in the aforementioned TMDL. Based on the results of the City's Action Plan assessment methodology (as described in Section 9 of this Action Plan), an adaptive iterative approach will be used to enhance/replace these BMPs to achieve the most effective plan for reducing the discharge of sediment from the City's MS4 and to meet the assigned TMDL WLA.

#### LEGAL AUTHORITIES

 Legal authorities such as ordinances, state and other permits, orders, specific contract language, and inter-jurisdictional agreements applicable to reducing the POCs identified in each respective TMDL.

# [This section of the Action Plan directly addresses DEQ Guidance Document Action Plan Content Item 6]

Along with specific BMPs implemented to address sediment and focus on source control, the City's political leadership has included several provisions to the City's Code in order to facilitate a reduction in these pollutant discharges. These provisions include:

- Instituting legal ramifications regarding lack of maintenance and upkeep on all of the privately-owned Stormwater Management Facilities and Best Management Practices within the City
- Enforcing the Chesapeake Bay Preservation Act (CBPA) land disturbing activity requirements which include submission of a land disturbance application package for land disturbing activities greater than 2500 ft<sup>2</sup>. Furthermore, the City also requires submission of land disturbing application packages for single family home development, aligning with the more stringent code requirements outlined in Part II.B.5.a.(3) of the MS4 Permit.
- Prohibiting the accumulation of solid waste on vacant lots, private roadways, and other lands within the City under Chapter 38 §3.38-38
- Instituting a creek and channel usage, improvement, and preservation provision to improve natural drainage systems within the City in accordance with 9VAC25-870-66 under Chapter 110 §4.16.5

The City has reviewed its MS4 Program Plan and ordinances to evaluate its ability to comply with the Special Condition for approved (other than the Chesapeake Bay TMDL) TMDLs (Part II.B) in the MS4 Permit. Based on this review, it is our opinion that the City of Fairfax does not require any new or modified legal authorities or policies to meet the requirements of this special condition. The following is a list of the City's relevant existing legal authorities and policies:

- City of Fairfax's Code of Ordinance
- City of Fairfax's Storm Drainage Ordinance (Chapter 110 §4.16 of the City Code)
- City of Fairfax's MS4 Program Plan
- City of Fairfax's Public Facilities Manual (PFM)

However, the City may choose to coordinate with other adjacent MS4s (Fairfax County, Fairfax County Public Schools, Town of Vienna, VDOT, and the George Washington Memorial Parkway) and explore the idea of establishing memoranda of understanding (MOU) to clarify MS4 service boundary lines and inter-jurisdictional responsibilities for POC loads and subsequent required POC load reductions in the future.

## ENHANCEMENTS TO PUBLIC EDUCATION, OUTREACH, AND EMPLOYEE TRAINING

7. Enhancements to public education, outreach, and employee training programs to also promote methods to eliminate and reduce discharges of the POC(s) for which a WLA

# has been assigned. [This section of the Action Plan directly addresses Part II.B.3.g of the MS4 Permit and DEQ Guidance Document Action Plan Content Item 7]

## Enhancements to Public Education and Outreach Program

The City continues to implement a public education and outreach program as part of its MS4 Program Plan. The City's Stormwater and Floodplain Management webpage (Webpage) (<a href="https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management">https://www.fairfaxva.gov/government/public-works/stormwater-and-floodplain-management</a>) is the primary public education and outreach tool utilized for reaching the program's targeted audiences and providing for distribution of educational materials to convey the appropriate messages. The City's webpage has twelve hyperlinks that each contain educational information related to reducing sediment loading in the Accotink Creek watershed. The twelve hyperlinks, and corresponding public education and outreach materials available at those hyperlinks, are as follows:

## • Stormwater and Floodplain Management

- Contact information for the City of Fairfax Stormwater Resource Engineer
- General information about City of Fairfax's stormwater system

## • Current Stormwater Projects

- Tusico Branch Stream Restoration, Phase 1
- Neighborhood Drainage Project at Roberts Rd & Forest Avenue

#### • Stormwater Information

- Illustrations and Material Educating the Public on Stormwater Runoff
- Northern Virginia Clean Water Partners "Only Rain Down the Storm Drain" initiative, as well as the corresponding website;
- Links to the EPA, Virginia DEQ, Chesapeake Bay Foundation, and Center for Watershed Protection
- Information on Better Management Practices through the Virginia BMP Clearinghouse
- Mosquito issues in relation to stormwater management facilities
- Map of the City of Fairfax Streams

#### • Flood Plain Information

- City of Fairfax Floodplain Ordinance (current)
- Floodplain Permit Application
- The City of Fairfax Zoning Code, which refers to the City's official flood plain map

## • Reporting Illicit Discharges

- o Directions on reporting illicit discharges
- o Contact information for the City of Fairfax Fire Marshal and Police Department

#### Municipal Separate Storm Sewer System (MS4)

- o A link to the City's MS4 permit
- MS4 Annual report(s), 2019 Program Plan, and Annual MS-4 Permits
- Map of Stormwater Outfall Structure Locations
- Links to the approved Chesapeake Bay TMDL Action Plans

# Watershed Management Planning

- Link to the City of Fairfax Watershed Management Plan completed in 2005
- Accotink Creek Stream Stability Assessment and Prioritization Plan and Final Report

# • Chesapeake Bay Ordinance

- Links to applications related to RPA and WQIA studies and submissions
- The Chesapeake Bay Ordinance document, Addendum, and Preservation Area Mapping
- Site Plan Application
- Links to design guidelines for BMPs

#### • Stormwater Drainage Improvement Policy and Procedures

 Outline of the policies and procedures related to the engineering, funding, approval, design, construction, etc. of stormwater projects in the City of Fairfax

## • BMP and Stormwater Management Inspection Program

- o Includes details on the inspection and maintenance process for BMPs
- Links to the Stormwater BMP Clearinghouse and City of Fairfax BMP Agreement
- Link to a guidebook for private BMP owners/operators in Northern Virginia

# • Protecting Water Resources Hyperlink

- Contact information for citizens to report illicit discharges;
- Educational information, including hyperlinks to Federal, State, and Local Stormwater initiatives, on what citizens can do to report and prevent illicit discharges; and
- Educational information, including hyperlinks to Federal, State, and Local Stormwater initiatives, on what children can do to protect our water resources

# • Virginia Stormwater Management Program (VSMP) Hyperlink

- Access to the City's Stormwater Ordinance (City Code), as well as any revisions:
- VSMP related forms, applications, fee forms, and checklists; and
- The City of Fairfax's VSMP Responsibility Flow Chart

As can be seen from this list, the City has, and continues to, utilize their webpage to compile several different publications and hyperlinks to directly address the pollutant of concern (sediment) for which a WLA has been assigned to the City. The City plans to add more public education and outreach materials to their website annually.

Along with a fluid Public Education and Outreach hyperlink, all new available publications posted to the hyperlink may be distributed at future public events, if relevant. Section 8 of this Action Plan outlines the milestone dates for implementation of the means and methods proposed to enhance the City's Public Education and Outreach Program.

#### Enhancements to Employee Training Program

Per MCM 6 of the City's MS4 Program Plan, the City has set guidelines on employee training to prevent and reduce stormwater pollution from activities such as park and open space maintenance,

fleet vehicle and building maintenance, new construction and land disturbance, and stormwater system maintenance. The following is a list of current City employee training activities that specifically address the pollutant of concern (sediment) for which a WLA has been assigned to the City:

- City Inspectors, Plan Reviewers, and Program Administrators are required to obtain proper certification as necessary under the Virginia Erosion and Sediment Control Law;
- All pertinent staff are required to obtain the Virginia Department of Environmental Quality (DEQ) Stormwater Certifications;
- All pertinent staff utilize training material from the EPA, Commonwealth of Virginia, and other relevant organizations in conjunction with current City training materials;
- The City maintains and regularly updates an MS4 Training Plan meeting the requirements of Part I.6.m.(1)-(7). and documents training activities according to Part I.6.n.(1)-(3). of the MS4 General Permit.

#### BMP/MILESTONES IMPLEMENTATION SCHEDULE

8. A schedule of interim milestones and implementation of the items in sections 5, 6, and 7.

[This section of the Action Plan directly addresses Part II.B.3.h. of the MS4 Permit and DEQ Guidance Document Action Plan Content Item 8]

As permitted in Part II.B.2 of the MS4 General Permit and referred to in DEQ's Draft Local TMDL Action Plan Guidance Document, the City is proposing to implement this Action Plan in multiple stages over multiple permit cycles using an adaptive iterative approach. This approach will allow the City to gather the necessary data and information to determine the most effective BMPs/management strategies for controlling POC loads along with identifying targeted areas for their implementation to meet the TMDL WLA for sediment. The following schedule is proposed for implementation of the BMPs and milestone activities included in this Action Plan for the current permit cycle ending on June 30, 2023:

BMP/Milestone Activity	<u>Schedule</u>
Submission of Local TMDL Action Plan to DEQ	June 30, 2021
BMP 1.1. Stream Monitoring	Annually
BMP 1.2. Storm Drain Marker Program	Annually
BMP 1.3. City of Fairfax Watershed Management Plan	As-Needed
BMP 1.5. Additional Public Education Material - Quarterly Newsletter	Quarterly
BMP 1.6. Additional Public Education Material "Only Rain Down the	
Storm Drain"	Monthly
BMP 2.1 (2.a*) Develop and Implement Procedures for Public Involvement	On-Going
BMP 2.3. Public Education utilizing the City's Stormwater Website	On-going
BMP 2.4. Public Outreach and Community Activities	Annually
BMP 3.1. Storm Sewer System Map	As-Needed

BMP 5.2. Stormwater Management Ordinance BMP 5.3. BMP and SWM Facility Maintenance Program Annual BMP 5.4. BMP and SWM Facility Inspections Annual BMP 5.5. SWM Facility Tracking Annual BMP 5.6. BMP and SWM Facility Enforcement Procedures As-New BMP 5.7. Stormwater Program Enhancements - LID and ESD Practices As-New BMP 5.8. Stormwater Program Enhancements - Employee Training Annual BMP 5.9. Stormwater Infrastructure Evaluation and Assessment Annual BMP 5.10 (5.a.*) Implementation of VA Stormwater Management Program On-Go BMP 6.1. Leaf Collection BMP 6.2. Yard Waste Collection BMP 6.3. Pollution Prevention Information posted to City Website BMP 6.6. Employee Education on Pollution Prevention / Good Housekeeping BMP 6.7. Stormwater Pollution Prevention Plans (SWPPPs)  Annual As-New BMP 6.8 (6.e.*) Annual Review of High Priority Facilities  As-Remander Annual As-New BMP 6.8 (6.e.*) Annual Review of High Priority Facilities  As-Remander Annual As-New BMP 6.8 (6.e.*) Annual Review of High Priority Facilities  As-New BMP 6.8 (6.e.*) Annual Review of High Priority Facilities	ally eeded ally ally oing oing ally equired ally ally eeded ally oing oing oing oing oing oing oing oing
BMP 6.9 (6.f.*) Review SWPPP After Unauthorized Discharges BMP 6.10. Implement Turf and Landscape Nutrient Management Plans BMP 6.11. Standard Operating Procedures (Updates) BMP 6.12 (6.m.*) Develop and Maintain Training Plan for Staff On-Go Other BMPs. Street Sweeping Implement WQ Monitoring Program Prepare WQ Monitoring Reports Prepare Estimate of "End Date" for Compliance with WLA  As-Net On-Go Annua March	eeded ally eeded oing ally oing

9. Methods to assess TMDL Action Plans for their effectiveness in reducing the pollutants identified in the WLAs.

[This section of the Action Plan directly addresses DEQ Guidance Document Action Plan Content Item 9]

In order to assess the effectiveness of the City's Accotink Creek Sediment TMDL Action Plan, the City has prepared a Water Quality (WQ) Monitoring Program Plan. Under the program, the City will collect water quality samples to be analyzed for POCs, in this case Total Suspended Solids (TSS), twice a year from representative MS4 outfalls located within the drainage sheds of the impaired reaches of Difficult Run, Accotink Creek, and Popes Head Creek.

The City will analyze the data to determine if any adjustments are necessary to the Action Plan with regards to BMPs / management strategies for controlling POC loads. At the end of each MS4 permit reporting period, the City will also prepare brief annual WQ monitoring summary reports to be included with the City's MS4 Annual Report.

#### MEASURABLE GOALS AND METRICS TO TRACK COMPLIANCE

10. Measurable goals and the metrics that the permittee and Department will use to track those goals (and the milestones required by the permit). Evaluation metrics other than monitoring may be used to determine compliance with the TMDL(s). [This section of the Action Plan directly addresses DEQ Guidance Document Action Plan Content Item 10]

The City intends to demonstrate its progress on implementation of this Action Plan by tracking, monitoring, and reporting on BMP/milestone activity progress in its MS4 Program Annual Report that is submitted to DEQ on October 1st of each permit year. In the Annual Report, the City will provide updates on the status of each of the BMP/milestone activities listed under Section 8 of this Action Plan to include compliance with the proposed schedule. In accordance with the adaptive iterative approach adopted by the City, referenced in this Action Plan, the City may modify/replace BMPs, as necessary, to achieve the most effective plan for reducing the discharge of sediment from the City's MS4 and meeting the assigned TMDL WLA.